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50 YEARS



Session 3: On The Frontier of the “How” of Social Experiments: Getting Inside the Black Box

*Social Experiments in Practice:
The Why, When, Where, and How of Experimental Design & Analysis*
MEMBER FORUM | WASHINGTON, DC

Opportunities for Implementation Research

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Forms of implementation research:

- *High-tech:*

- As part of an experimental evaluation.
- Uses analysis of evaluation data.

- *Low-tech:*

- Outside of evaluations but supportive of them.
- Uses field interviewing and analysis of program data.

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High-tech implementation research:

- Seeks to enrich experimental findings through additional analyses.
- Multiple treatment groups, as in the NEWWS evaluation.
- Analyzing data across sites, as in Bloom et al., “Linking Program Implementation and Effectiveness.”
- Questions about feasibility.

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Low-tech implementation research: supports evaluation through:

- Establishing evaluability.
- Performance analysis.
- Generating new ideas.

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Establishing evaluability:

- Implementation research is needed to show that a program is ready to evaluate.
- Implementation problems weakened Great Society programs.
- Stronger implementation helped welfare reform succeed.
- Uses interviews and program data to test what a program means “on the ground.”

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Performance analysis:

- Going beyond evaluability to connect program policies to performance.
- Staff say in interviews what practices they think maximize performance.
- One tests those claims by modeling performance measures with program data on client services plus controls.
- Not an impact finding but suggests policies to test with evaluations.

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Generating new ideas:

- Evaluators need plausible programs to test.
- Implementation research often generates new ideas.
- Inquiry into one program dimension may suggest the importance of others.
- Ideas are then tested against program data.
- How research on welfare work programs uncovered the importance of participation requirements.

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New ideas I had in the field:

- Effective welfare work programs must:
 - Require participation.
 - Be demanding yet positive toward clients.
 - Supervise client activities closely.
- Work programs for poor men can be financed out of child support collections.
- Some—not all—of these ideas have checked out against program data.

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Policy learning depends on both evaluation and implementation:

- Evaluations are rigorous but rigid, can test only established ideas.
- Same for high-tech implementation research.
- Low-tech implementation research is less rigorous but more open to serendipity.
- The two styles are complementary.
- Data analysis is not enough—we must also lay hands on the institutions.

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Strange creatures out there



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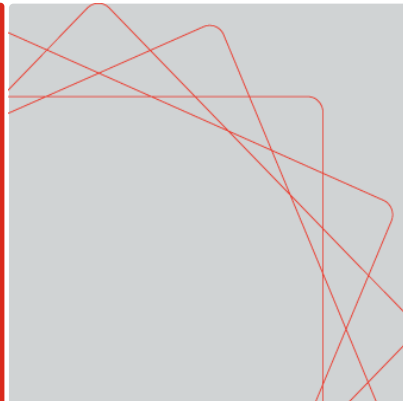
On the Frontier of the “How” of
Social Experiments: Getting
Inside the Black Box

Innovations in Experimental Impact Analysis

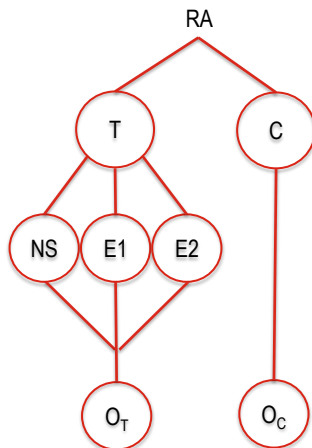
Presented by:

Laura R. Peck

APPAM-Abt Institutional Member Forum
Washington, DC



The Randomized Experiment



- Random assignment to T & C groups creates condition for inferring causality.
- Difference in T & C outcomes is impact of being in treatment group.
- Within the treatment group:
 - No-shows
 - Partial participation
 - Full participation
 These are not randomized to, so standard “threats to validity” apply: selection bias, maturation, history, etc. *Post-hoc* analyses can build on experimental design to say something about impacts on these “subgroups.”

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Treatment Heterogeneity



- Endogenous subgroups
 - Participation (take-up; adjusting for no-shows)
 - Potential effects on no-shows
 - Treatment dosage or quality
 - Multi-faceted treatment components
 - Multi-faceted treatment group characteristics
 - Control group “what-ifs”
- Research questions
 - Class 1 (simple) = take-up, participation
 - Class 2 (complex) = dosage, quality, program mediators, individual mediators, counterfactual conditions

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Analytic Approaches...



...that *use experimental data*

- Instrumental Variables (IV)
- Analysis of Symmetrically-Predicted Endogenous Subgroups (ASPES)
- Cluster Analysis

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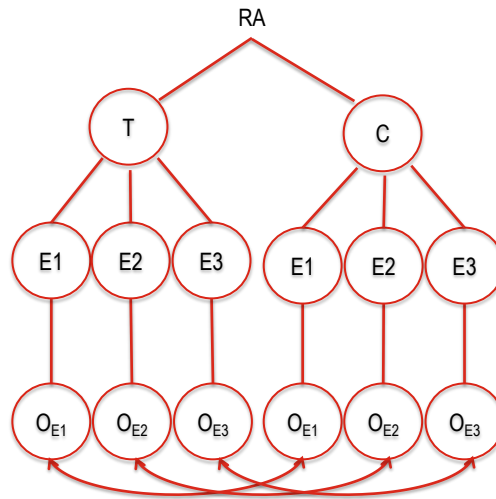
Instrumental Variables



- Use random assignment as an “instrument” for
Program take-up
- Interact random assignment with site to create an instrument for
Program characteristics
- Assumption of “exclusion restriction” requires that a lone pathway influences outcomes

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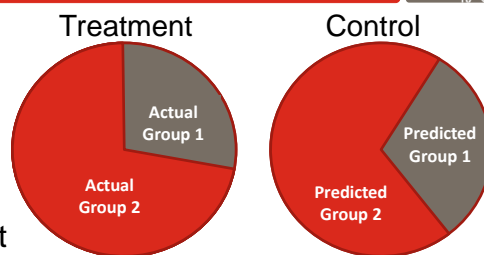
Bonus of Randomization



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Propensity Score-Based Subgroups

- Propensity score-based subgroups, identified within experimental evaluation data, compare treatment subgroup members to their predicted counterparts in the control group.
- Avoid bias introduced by differential T-C subgroup identification by using out-of sample prediction.

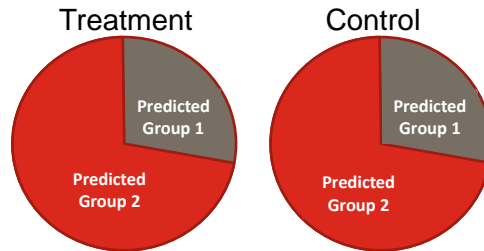


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Analysis of Symmetrically-Predicted Endogenous Subgroups (ASPES)



- Step 1: Use baseline data to predict subgroup.

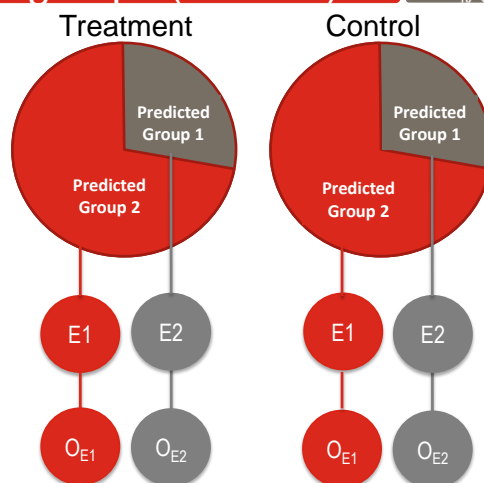


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Analysis of Symmetrically-Predicted Endogenous Subgroups (ASPES)



- Step 1: Use baseline data to predict subgroup.
- Step 2: Analyze treatment effect.

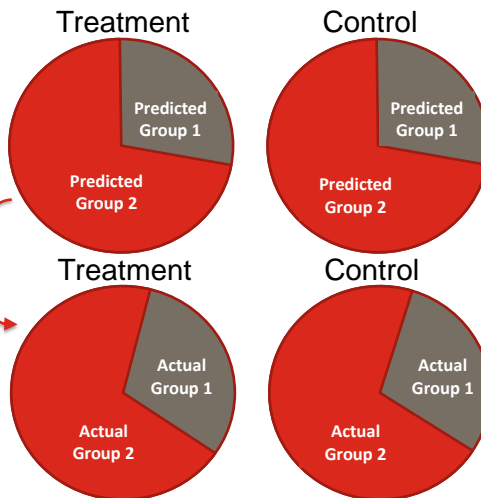


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Analysis of Symmetrically-Predicted Endogenous Subgroups (ASPES)



- Step 1: Use baseline data to predict subgroup.
- Step 2: Analyze treatment effect.
- Step 3: Convert from predicted to actual, by assumption.



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Cluster Analysis



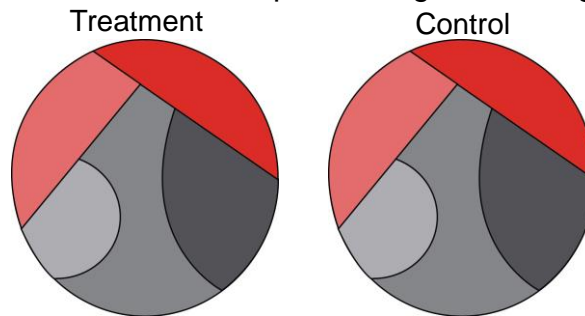
- ASPES considers cleanly identifiable groups: none/some (dosage), low/high (quality).
- Extension to cluster analysis allows baseline data's patterns to reveal complex endogenous subgroups.

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Cluster Analysis

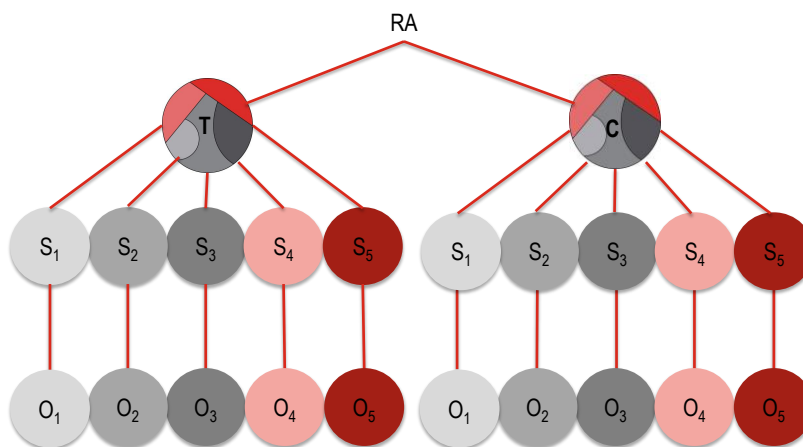


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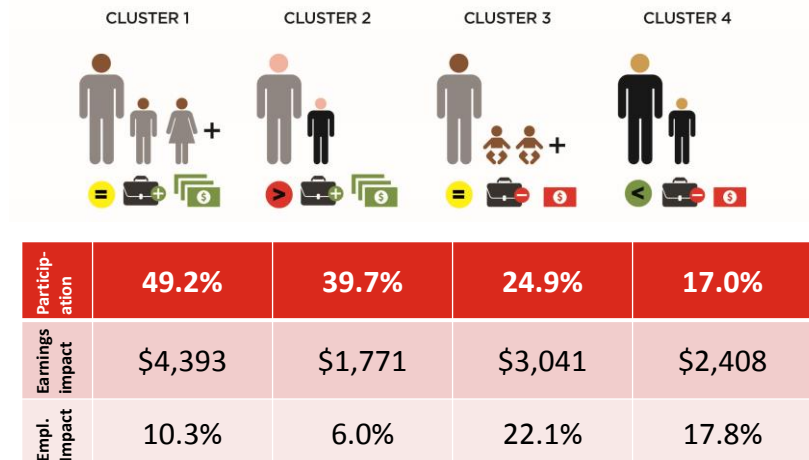
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Cluster Analysis



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Cluster Analysis Example



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Cluster Analysis

- Internal validity = strong
 - differences in T and C subgroups' mean outcomes are unbiased impact estimate for that subgroup
- External validity = limited
 - generalizing to complex aggregate profiles that may or may not represent specific, real individuals

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Conclusion



- Build from randomized experimental design to expose what's in the black box.
- New Frontiers
 - Guidelines for when/where to apply these tools
 - Project design considerations (research questions, data, sample)
 - Substitute study *design* options for these analytic innovations
 - Build on new study *design* options

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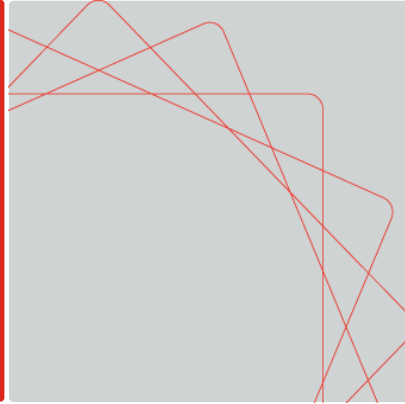
On the Frontier of the “How” of
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Research Question and Outline



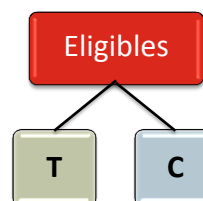
What random assignment designs best equip analysts to measure the contribution of individual intervention components to impact magnitude?

- Working within the textbook design
- Tweaking individual-level randomization to learn more
- Examining other, even “fancier” approaches
- Randomizing sites
- Caveats and future possibilities

Randomize Individuals to Treatment and Control Status within Sites



- Not designed to reveal *experimentally* the contributions of intervention features to impact magnitude
- Advantage: Unbiased measures of the impact of different “packages” of program features → trying to attribute *the right thing* to the causal features of the intervention
- Disadvantage: Findings biased by confounding factors that vary across sites
 - Non-intervention factors that . . .
 - Affect impact magnitude and . . .
 - Are not controlled in the analysis
- Advice: Get dozens of sites, to try to model confounders

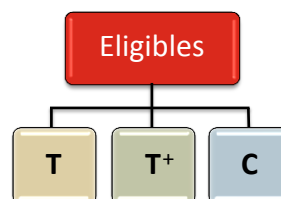


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Randomize Individuals to Intervention Variants (+ Control) within Site



- Three-arm random assignment
 - T = program *without* focal component
 - T+ = program *with* focal component
 - C = control group (no program)
- T+ vs. T isolates the impact of the focal component (“+”), while C arm reveals impacts vs. status quo (as in “textbook” design)
- Advantage: Answers multiple questions experimentally, including contribution of the focal component
- Disadvantage: Smaller samples for each Q . . . or higher costs!
- Advice: Why not do it, if Ns and \$\$ permit !



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What Else Can Be Done with 3-Arm Designs . . . Or with 2-Arm Ones?



- Can natural variation be combined with experimental variation to learn about *non-randomized* components?
 - Yes, by using the experimental-variation sample to validate and improve methods used to analyze natural variation
- Is a control group always needed?
 - Not if the policy decision concerns the choice between Program A and Program B and “no program” is off the table
 - Strategy is fine if findings show $A > B$ and have confidence that *B does not do harm* (on other grounds) → choose A
 - What if findings *show neither $A > B$ nor $B > A$* ? Maybe neither one works . . . i.e., improves on “no program”

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Do Fancier Approaches Help? (p. 1) Factorial or “Matrix” Designs



- “Cross-tabs” of multiple intervention components to form a grid of cells, with units randomized to components in all combinations

	Basic Service	Basic + One
Time Limited	✓	✓
Extended	✓	✓

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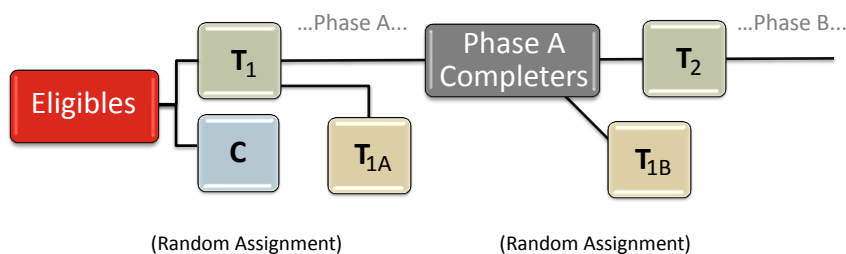
Do Fancier Approaches Help? (p. 2) Factorial or “Matrix” Designs



- Complete or partial /“fractional” (empty cells)
- Equivalent to many-armed random assignment except for opportunity to look at “marginals” → answers Qs about the effects of the intervention components used to form cells
 - With larger Ns, but
 - Only in a mixture of contexts regarding other components
 - meaning of findings is murkier?

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Do Fancier Approaches Help? (p. 3) Multi-Stage Random Assignment



Effect of Phase A	$T_{1A} + T_{1B}$ versus C
Effect of Phase B	T_2 versus T_{1B}
Total Effect	$T_{1A} + T_2$ versus C

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Do Fancier Approaches Help? (p. 4) Multi-Stage Random Assignment



- Preserves Ns while answering impact Qs about multiple intervention components . . . if components *naturally occur sequentially*
 - Randomize individuals to T/C (mostly Ts)
 - Let first component in sequence happen for Ts who chose it (Phase A)
 - Randomize those Ts into or out of second component
 - Rinse and repeat (Phase B, C, . . .)
- Example = Workforce Investment Act
- Shows incremental and cumulative impacts of the “cascade” of intervention components

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Better Still: Randomize Sites, Not Individuals, to Program Variants



- At random, include a program feature of interest in some sites and not others—with everything else about the intervention *and all other factors* the same
- Advantage: Isolates contribution of the randomly varied factor (no confounding with other factors that vary by site)
- Disadvantage: Need many dozens of sites just to experimentally isolate the effect of *one* program feature with adequate power
- Advice: Consider only when have big budgets and big universes

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Caveats and Coming Attractions



- More ambitious approaches should be tried . . . remembering that the above strategies are not mutually exclusive
- Crucial consideration = ability to *deliver services* in keeping with design → achieving experimental compliance when implementing more than one treatment is a big challenge → don't over-reach
- Think through data analysis plans when making design decisions (innovate/extend on those, too!)
- Build policy knowledge from one study to the next through clever design, to home in on “what works”

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